



# Nurturing Democracy through Education: A Study of Policy Documents

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## Abstract:

This research investigates how education fosters democracy in India by analyzing key educational policy documents. The study aims to understand how these policies promote democratic values, civic awareness, and political participation. It examines major frameworks such as the Indian Constitution, National Policies on Education (1968, 1986, and 2020), the Right to Education Act (2009), the Kothari Commission Report (1964-66), and other relevant reports.

By employing thematic analysis, the study identifies recurring themes such as democratic citizenship, civic education, inclusivity and equity. It focuses on how this policy encourages an active citizenship for political engagement through informed participation of democracy. Additional attention is afforded to inclusiveness, equity and issues that are emerging such as digital literacy and even global citizenship due to NEP 2020.

The study reveals the strengths and weaknesses of the policies currently in place in promoting democratic values. The paper concludes with recommendations on how education can be used to create a more inclusive and politically engaged society in India.

Keywords: Education and Democracy, Civic Awareness, Political Participation, National Education Policy, Democratic Citizenship, Social Justice

## 1. Introduction

### 1.1 Background and Context

Education is known to be one of the fundamental pillars of democracy, providing individuals with knowledge, values, and skills needed to become active in democratic processes. India is home to the world's largest democracy, education remains one of the vital means of building a politically conscious citizenry aware of their social responsibility. Though there has been significant effort in increasing access to education but still political disengagement, social inequality, and low civic participation are rampant.

The relationship between education and democracy is mutually reinforcing. Democracy thrives when citizens are well educated, informed, and engaged. So most of the democratic countries put efforts to promote values like equality, justice, and freedom. In India, this relationship is even more significant due to the country's diverse population and complex social dynamics.

For example, Article 21A of the Indian Constitution has mandated free and compulsory education for children who are aged from 6 to 14 years. NEP 2020 also puts significant importance on democratic values inculcated by education to build an inclusive society.

### 1.2 Research Problem

Though India has a strong democratic framework but the quality of democratic participation remains asymmetrical. Citizens, especially from marginalized communities, lack the awareness and skills needed to engage effectively in democratic processes. Educational policies have the potential to address these gaps, but their success depends upon proper design and effective implementation.

For Instance, despite the RTE Act (2009) ensures free and compulsory education for children between 6 to 14 years of age; problems of high dropout rates, inadequate infrastructure, and low quality of education still persist. Along the same lines, though the NEP 2020 underlines holistic education and democratic values, its execution has problems in the form of resource constraints and bureaucratic inefficiencies.

### 1.3 Research Aims

1. To discuss how Indian educational policies conceptualize and promote democratic values.
2. Analyzing the mechanisms postulated by such policies in generating civic awareness and political participation
3. Understanding the extent of inclusivity and equity that the policies ensure while catering to the needs of disadvantaged groups

### 1.4 Research Questions

1. What constitutes democratic citizenship for Indian educational policies, and how do they propagate it?
2. What mechanism does it employ to promote civic awareness and political participation?
3. To what extent are the policies sensitive towards issues of equity, access, and inclusion of education?

### 1.5 Relevance of the Study

This research improves understanding of the intersection between education and democracy in India. It provides insights for policymakers, educators, and civil society organizations to improve democratic participation through education. The research identifies the strengths and weaknesses of current policies, which can be used to inform future reforms and initiatives.

## 2. Literature Review

### 2.1 Theoretical Framework

Scholars such as John Dewey and Paulo Freire have given much attention to the relationship between education and democracy. Dewey (1916) posits that education is not a preparation for life but a living experience that fosters democratic values including critical thinking, tolerance, and cooperation. According to Freire (1970), Education serves to empower poor communities and push for social justice.

Dewey's "education for democracy" emphasizes the idea of learning by experience in which the learner is in contact with his surroundings assumes responsibility towards society. Freire's "critical pedagogy" advocates an education system that is against oppressive structures and makes people the agents of change.

### 2.2 Global Perspectives

Research on education in Democratic countries such as the United States, South Africa, and Finland indicate that civic education and experiential learning, as well as inclusive policies, all indicate democratic citizenship. For example, Finland places a value on critical thinking while South African post-apartheid government's equity and social justice policies are noteworthy (Banks, 2008; UNESCO, 2015).

In the United States, civic education is part of the curriculum from an early age, teaching students about the Constitution, democratic institutions, and the rights and responsibilities of citizens. Similarly, Finland's education system emphasizes the development of social and emotional skills, which are essential for active citizenship (Banks, 2008).

### 2.3 Indian Context

With respect to education, the Kothari Commission set the stage in India during 1964-66 to provide an educational paradigm which is conducive to national development along with democratic values. On the aspects of role of education in social justice, national integration, and democratic citizenship, it underlined a common school system which gives access to quality education for every child, irrespective of socio-economic background.

Subsequent policies-the NPE 1968, 1986, and 2020 as well as the RTE Act, 2009-have tried to open up avenues for greater accessibility and the spread of democratic ideals. However, issues like unequal access, rote learning, and too little civic education remain a problem (Kumar, 2018; Tilak, 2020).

Recent structures such as NCF 2023 and the NEP 2020 home in on democratic citizenship, inclusivity, and equity of opportunities. The National Curriculum Framework 2023 and the National Educational Policy 2020 expound on experiential learning, critical thinking, active engagement, and stewardship towards civilization in democratic action (NCERT, 2023; Government of India, 2020).

### 3. Methodology

#### 3.1 Research Design

This study aims to understand the importance that government has been giving to promote democratic education, participation and awareness through education and also sheds light on aspects like inclusivity and equity in education. This study uses qualitative approach, utilizes the thematic analyses. Through thematic method, a thorough study of the official educational policy documents of the government is conducted to understand government's role in promotion of democracy through education. Official documents related to education are procured from ministry of education website, after careful study of each document; certain codes are assigned to the content of these documents, which indicate the governments concern and objectives with respect to promotion of democracy. Then all these codes are classified under specific themes, to see how much consideration each policy has accorded to these values, so that it can be understood how government has addressed the issues of democratic promotion and participation throughout the democratic journey.

#### 3.2 Data Sources

The data is obtained from secondary source, from ministry of education website and positional papers on democratic citizenship and civic education.

1. The Constitution of India (Articles 21A, 45, 51A).
2. National Policies on Education-1968, 1986, 2020.
3. The Right to Education Act, 2009.
4. Kothari Commission Report-1964-66.
5. NCF 2005 and 2023.
6. Position Papers on Democratic Citizenship and Civic Education (NCERT, 2023).

#### 3.3 Data Analysis

Thematic analysis is used to identify recurring themes such as democratic citizenship, civic education, inclusivity, and equity. Analysis will be based on coding of the text from the policy documents, identification of patterns, and interpretation of the findings in relation to the objectives of the study. The themes and their codes are as follows:

##### Theme Codes (Key Concepts)

**Democratic Citizenship** -Equality, justice, tolerance, fundamental duties, social responsibility, active citizenship

**Civic Education** -Civic awareness, political participation, rights & responsibilities, rule of law, democratic institutions

**Inclusivity and Equity**- Access, equity, social justice, marginalized communities, RTE Act, inclusive education

**Emerging Concerns**- Digital literacy, global citizenship, participatory governance, sustainable development

**Strengths of Policies-** Progressive frameworks, equity, emerging issues, inclusivity

**Weaknesses of Policies-** Implementation gaps, rote learning, and limited critical pedagogy, digital divide

**Role of Teachers-** Democratic pedagogy, inclusive teaching, participatory methods, teacher training

**Role of Community/Parents -** School governance, parental involvement, community engagement

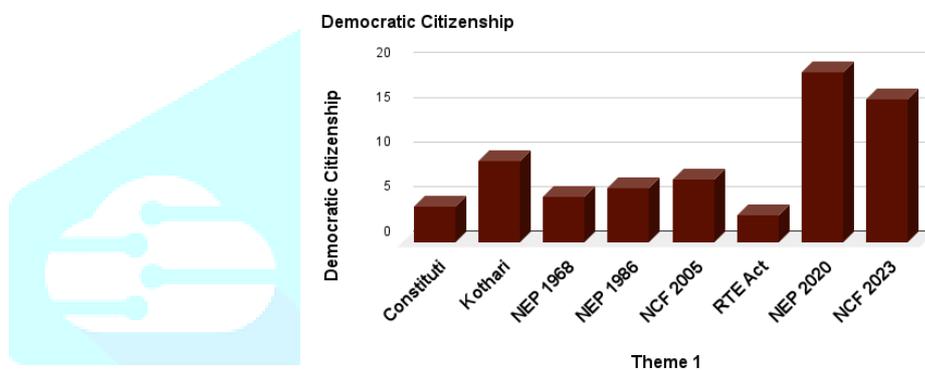
**Role of Technology-** E-learning, ICT tools, online civic participation, digital literacy

### 3.4 Limitations

The research is based on secondary data and does not cover the policy implementation. Further research may look into grassroots-level democratic participation with the case study and primary data collection in response to the effects of such policies.

## 4. Analysis and Discussion

To understand the frequency of occurrence of each themes in all the documents, documents are comparatively and visually represented in bar diagrams for each of the themes separately.



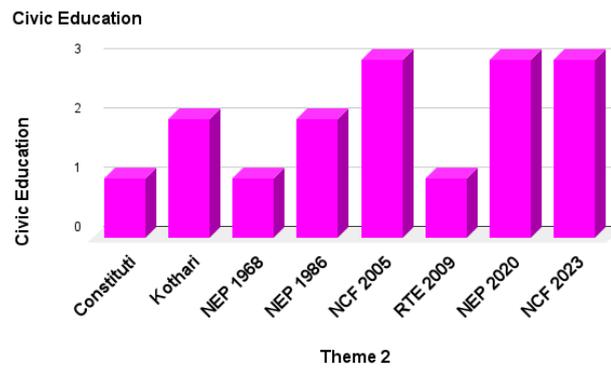
### 4.1 Democratic Citizenship

Indian education policies have always been grounded in democratic principles of equality, justice, and tolerance. Fundamental duties by Indian citizens are included in the article, as presented in Article 51A of the Constitution of India, starting from respect to the Constitution and promotion of harmony and development of a scientific temperament. All of these principles can be seen underlying the education policy in the efforts to produce conscious and responsible citizens.

NEP 2020 encourages holistic learning to be implemented with children in which critical thinking, ethical reasoning, and democratic values would emerge. It will also take into consideration the respect that the students would show for diversity and human rights. On similar lines, NCF 2023 also provides democratic citizenship as a curriculum for activities at the community level while engaging with issues in their life and responsibilities to society.

For example, NCF 2023 outlines case studies and role play that provide exposure to democratic institutions and active citizenship. Additionally, it gives a focus to the kind of democratic school environment that encourages free interaction between a student and a teacher or with others to submit an opinion and take the decision together.

## 4.2 Civic Education

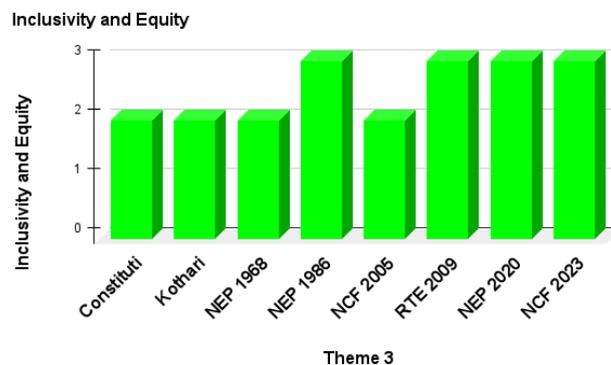


It becomes a vital aspect of the Indian educational policies. NCF 2005 advocated that civics and political science should be included in the curriculum so that the students learn civic consciousness and political involvement. It demands a shift from learning by rote to experiential learning wherein the student participates directly in democratic functioning.

NCF 2023 has raised the ante with civic education across all subjects and grades. It focuses on democratic institutions, rule of law, and citizenship in a democracy. The framework asks schools to conduct mock elections, debates, and discussions about current affairs to ensure that children enhance their skills of critical thinking and decision making.

For example, NCF 2023 suggests project-based learning in which students are taught the electoral process. Students can be assigned to conduct surveys, collect election data, and conduct mock elections to understand the democratic process well. Thus, knowledge of democratic processes is developed, and students are motivated towards active participation.

## 4.3 Inclusivity and Equity

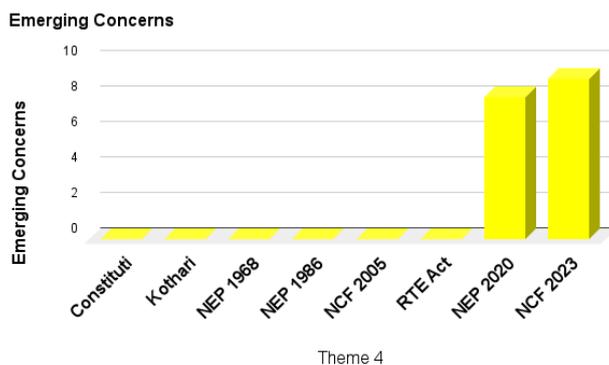


Indian policies have largely become more inclusive and equitable. Free and compulsory education has been provided for children in the age group 6-14 years under the RTE Act 2009. NEP 2020 has been a step-in catering to the educational needs of disadvantaged groups which include SCs, STs, OBCs, and girls.

The NCF 2023 eliminates barriers to learning, such as discrimination, poverty, and disability. It also covers multilingual education because language is a source of hindrance to learning among many students. The NCF 2023 looks forward to making the education system better in terms of equity and inclusion by encouraging democratic values.

For example, in NCF 2023, it suggests culturally appropriate teaching materials and pedagogies that enroll all children without their backgrounds. Counseling and remedial classes are also to be allowed to be undertaken at school locations since these will address learning problems for most learners.

#### 4.4 Emerging Issues

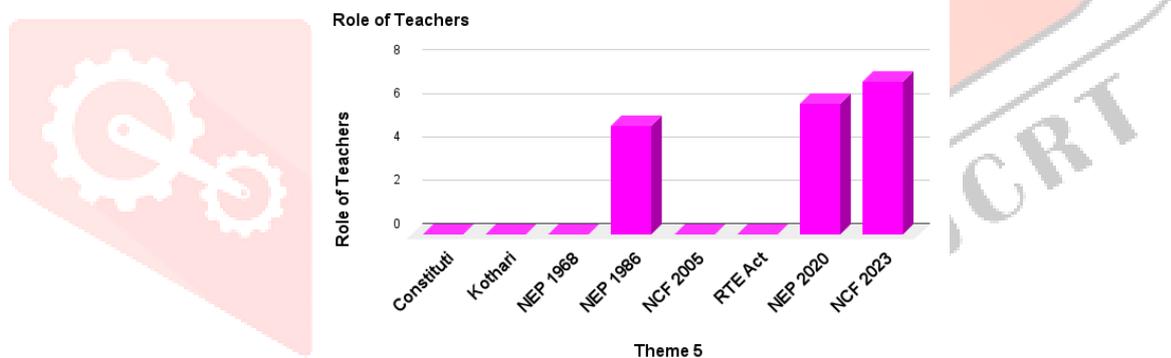


The NEP 2020 and NCF 2023 focus on the emerging issues like digital literacy, global citizenship, and participatory governance. The NEP 2020 prepares students to face the challenges of the 21st century, including the digital divide and the impact of technology on society. It concentrates on the incorporation of digital literacy into the curriculum so that the students will be capable of handling digital technology wisely.

The push for global citizenship makes the NCF 2023 encourage the students to look beyond the nation, consider the global issues such as climate change, human rights, and sustainable development. Participatory governance involves student participation in school and community-level decision-making.

Take for example, NCF 2023 engages the use of the digital tools and platforms in teaching global issues and makes the students act on them. The students may participate in online forums, convey ideas to peer countries, and also carry out project work in solving global challenges. This will help digitalize the student's literacy while promoting global citizenship responsibility.

#### 4.5 Contribution of Teachers Toward Democratic Values

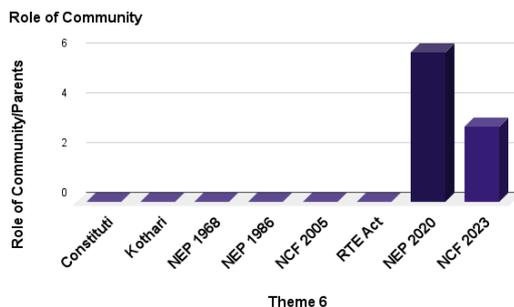


Teachers will make the difference in student lives in instilling democratic values. NEP 2020 stresses teacher preparation in democratic pedagogy besides inclusive teaching and pedagogy. Teachers themselves set the learning environment in classrooms, where students critically think, enter into open dialogues, and respect diverse thinking.

For example, NEP 2020 recommends teaching through participative methods, group discussions, debates, and group projects. Such steps will surely make it possible to provide the space for democratic practice, including involving students in the democratic process. A role model quality in a teacher is expressed in acts such as showing fairness, equality, and respect for others.

However, such practices are hindered by various challenges like poor training, a high ratio of teachers to students, and fewer resources. Such challenges need concerted efforts from policymakers, educators, and civil society organizations.

## 4.6 Community and Parental Engagement

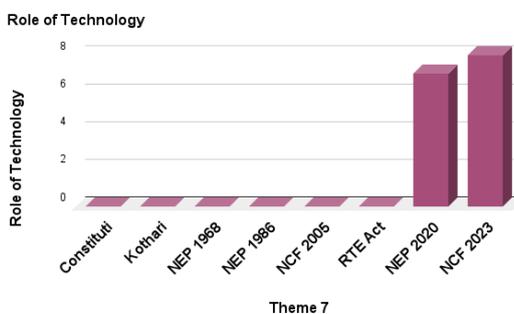


In this context, community and parent engagement is the most vital role in education as it will cultivate democratic values among the citizens through education. NCF 2023 stated that the community is a most vital aspect of the education process. Schools should also foster cooperation with their local community as that includes setting up activities in community service, social activities, and the establishment of proper local government for children.

For example, schools can hold community meetings involving students, their parents, and the community leaders to address issues of environmental conservations, health issues within the public and social justice. These actions increase the student's knowledge in democratic processes but also make the student more responsible for his community.

Apart from all the above points, the democratic values are strongly consolidated at homes by the parents too. As per NCF 2023, schools would have to conduct workshops or seminars for their parents and communicate clearly to them as to how democratic citizenship and civic participation are absolutely necessary. On joint efforts made by the parents and the schools, a progressive environment for their wards and informed upbringing can be built that nurtures democratic values.

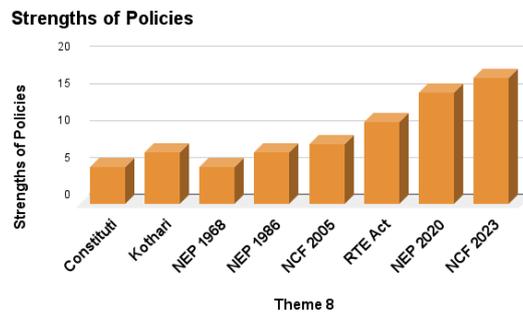
## 4.7 Role of Technology in Promoting Democracy



New technologies will transform the learning process and instill democratic values. In that direction, NEP 2020 and NCF 2023 also significantly laid emphasis on inducting technology while delivering curriculum learning to better results of learning and digital literacy. A way of teaching a student will be facilitated by digital tools and portals about the processes of democracy, global issues, and citizenry engagement.

Some of the internet tools through which one can have discussions, debates, and group work on democracy and citizenship are virtual classrooms and e-learning portals, and even social media. Among other digital tools, simulations and games will enable students to engage with electoral processes, democratic institutions' roles, and what constitutes effective citizenship.

## 4.8 Benefits of Policies

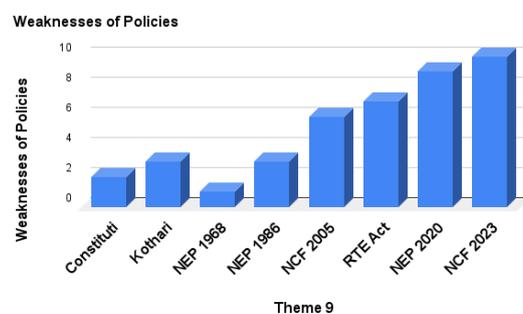


1. Inclusive focus: Policies on equity and access prevent the left-behind or marginalized communities from being neglected.

2. Progressive frameworks: NEP 2020 and NCF 2023 are policies for the future vision of education; they are deeply established in holistic growth and democratic values.

3. Emerging Issues: The Inclusion for students on digital literacy, global citizenship, and participatory governance constitutes the future challenges.

## 4.9 Policies' Weaknesses



1. Implementation Issues: Even the most progressive frameworks often go wrong in their implementation due to issues like infrastructure, teacher scarcity, and bureaucratic inefficiencies.

2. Exams and Rote Learning: Even the focus on exams and rote learning seems to undermine critical thinking and civic engagement.

3. Pedagogy of Criticism Underplayed: The policies seem to focus too little on experiential and critical learning approaches with regard to the democratic values.

## Conclusion and Policy Recommendations

### 5.1 Summary of Findings

Indian education policy has undergone drastic changes in the latest years through democratic values in promoting democratic citizenship, civic education, inclusion, and equity. National Educational Policy, 2020, and National Curriculum Framework, 2023, have a pivotal importance in bringing overdue reforms with all the foreseeable reforms toward democratic values in the learning process. To illustrate, at one hand NEP 2020 focuses on civic education, which educates students on of their rights and responsibilities in a democracy, at another hand NCF 2023 focuses on teaching the students about diversity, equality, and the need for active participation in community decisions. These policies promote a curriculum that fosters an awareness of social responsibilities and values such as justice, equality, and mutual respect.

Furthermore, both NEP 2020 and NCF 2023 have introduced modern topics into the educational discourse, such as digital literacy, global citizenship, and active governance. NEP 2020 supports integrating digital skills into the curriculum to train students for the digital world, encouraging them to handle technology safely. With respect to global citizenship, NCF 2023 recommends teaching students to understand global challenges such as climate change, poverty, and human rights so that they can somehow feel connected and

responsibly linked with a global family. Active governance has been given considerable emphasis, with content focusing on participatory democracy. Students are taught how to engage in democratic processes, take part in voting, and familiarize themselves with small-scale governance in their local communities.

## 5.2 Impact

Incorporating democratic values, civic awareness, and political engagement into education can transform students into knowledgeable, engaged citizens by understanding their roles and responsibilities in a democracy. When students encounter these values early in their educational pathways, they not only gain an understanding of democratic principles but also cultivate the abilities to engage meaningfully in political and civic activities. Civic education nurtures a sense of belonging, empowerment, and awareness of the importance of individual in influencing public policy and societal transformation.

However, achieving this potential depends on addressing challenges within the existing education system. Even though the NEP 2020 and NCF 2023 have established the foundation for nurturing these democratic values, challenges in policy execution like inadequate infrastructure, limited resources, administrative inefficiencies, and the practice of rote learning still impede advancement. These issues represent the primary barriers to fully attaining the desired outcomes of these educational reforms.

To genuinely inculcate the democratic principles in students, it is insufficient for them to be merely instructed in theory. Students should actively interact with these values during their learning experiences. This requires moving beyond traditional, passive teaching methods and embracing experiential learning and critical pedagogy, which encourage students to apply democratic values in real-world scenarios, engage in discussions about social issues, and participate in decision-making processes.

The genuine realization of democracy is found in the active involvement of its citizens. When the education system empowers students to realize and appreciate the impact of their voices, it fosters a society of people who are not just informed but also actively involved in their communities. This enhances political stability and social equity, as individuals are more inclined to support policies that serve the collective good.

While these reforms are giant steps toward an inclusive and democratic education system, several challenges persist in the proper implementation of such policies.

### 1. Implementation Challenges:

The successful execution of NEP 2020 and NCF 2023 faces significant challenges due to poor infrastructure, a lack of properly trained educators, and administrative inefficiencies. For example, many rural schools are without basic facilities such as classrooms, electricity, and internet access, making it difficult to implement modern educational practices that depend on digital tools. There is also a notable shortage of qualified teachers in subjects like digital literacy, and even when the curriculum is updated to include these subjects, the availability of trained instructors remains limited. Moreover, bureaucratic delays, including slow progress on school construction and delays in releasing necessary funds, further complicate the situation.

### 2. Rote Learning

Despite changes in the educational approach, rote learning continues to dominate in many schools, where excessive emphasis on exams and memorization remains common. For example, in various states, high school board exams still prioritize rote memorization over fostering comprehension or the ability to apply knowledge. This trend is particularly noticeable in subjects like history and mathematics, where students often memorize facts or formulas without fully understanding the underlying principles. Consequently, students are not able to cultivate critical thinking skills or learn to solve real-world problems, which are vital for active involvement in democratic processes.

### 3. Weak Emphasis on Critical Pedagogy

The policies place minimal emphasis on critical pedagogy, despite advocating for greater experiential learning and the development of critical thinking. For example, many classrooms still follow a traditional approach, where students primarily listen to lectures and read from textbooks. In contrast, critical pedagogy

encourages students to question and challenge societal norms related to topics such as inequality, social justice, and human rights. A clear example of this approach would be engaging students in discussions about pressing social issues like gender equality or environmental activism, encouraging them to form independent viewpoints and contribute to community-driven solutions.

#### **4. Digital Divide:**

One of the biggest issues today in the education sector is the digital divide. While the policies promote digital literacy and online resources in learning, unequal access to digital tools and the internet remains a big obstacle. For example, many students in rural or economically challenged areas could not attend online classes during the COVID-19 pandemic because of no reliable internet or smart phones. Whereas this is not the case for children in urban regions with better infrastructures, those in rural settings could not as easily continue learning. This situation thus limits how technology can transform democratic education due to unequal distribution of digital avenues and resources through which civic involvement and knowledge regarding global issues could be enhanced.

#### **5.3 Policy Recommendations**

To meet the current challenges and fully capitalize on the democratic education potential, a number of key policy recommendations are proposed here. These will be aimed at strengthening the educational system and offering opportunities for the students to become more actively engaged in democratic processes in order to foster a better-informed, more participatory citizenry.

##### **Strengthening Civic Education**

Civic education is essential for democratic values and should therefore be deeply rooted in the curriculum. Activities such as mock elections, debates, and community service projects will challenge students to take part in democratic processes and therefore learn about their rights and responsibilities as citizens. Such activities must be included across all grade levels and subjects to ensure that the student develops an awareness of his or her civic role and a desire to take part in politics at an early age. Such experiences, embedded throughout students' educational journeys, will better prepare students to be actively involved in political and societal matters, leading toward a healthier democracy.

##### **Barriers to Successful Implementation**

Overcoming the barriers that stand in the way of successful implementation is critical. Significant money should be set apart in funding for infrastructural improvement within the schools especially targeting areas labeled disadvantageous in which to ascertain whether the children can access basic needs like computers, etcetera. There should also be the lowering of students-to-teachers ratios because with the limited amount of people who have time, attention and are committed will therefore enable this many more young students to achieve in learning while helping build an inviting climate in order to achieve democratic involvement. Teachers must also be qualified and trained in the realization of democratic education principles. There must also be an effective monitoring system that brings policies from the top down to the grassroots levels, while coordination between government institutions, civil society organizations, and educational bodies narrows the gap between policymakers and implementers.

##### **Building Digital Literacy**

In the digital age, equipping every student with digital skills to navigate online spaces and become active participants of democratic processes is important. This requirement calls for incorporating the digital literacy into the curriculum so that students become digital tool and platform literate and able to apply these in the life scenario. This integration calls for efforts that will make digital tools and access to the internet in affordable means to the student, especially in rural and marginal ones. The training of the teachers on the right use of digital tools in classroom instruction will permit a more profound experience and engagement by the students themselves with the democratic issues entailed by the use of digital means.

## Promote Critical Pedagogy

It would, therefore, be necessary to change from rote learning to critical pedagogy in order to foster independent thinking and active citizenship. Education needs to foster critical thinking, problem-solving, and analytical skills of its students. Therefore, education would have to forgo the mere memorization process and seek interactive methods of learning that are engaging in nature. A teacher should operate as a facilitator rather than just a vehicle of knowledge in order to have students debate, discuss in groups, or work on collective projects that may instill democratic participation. Such modes of interaction make the students realize the opinions of their peer groups while they themselves are building one's stand and increasingly get engaged in activities closer to democratic ideals.

## More Parent and Community Participation

School- family and neighborhood interactions are strongly believed to bolster democratic values through their schools. Opportunities for this could be enlarged with more room for community-service involvement, a stake in municipal governments, as well as participative social works. This would give students an opportunity to relate with democracy at the practical level and appreciate civic participation. More so, parents must also be involved in this process. There must be workshops and seminars conducted in schools for parents to understand democratic citizenship and how to make the children appreciate the value of civic engagement at home. This is strengthening communication and cooperation among schools, parents, and local community leaders to build an environment to further democratic education.

## Democratic Education Would Leverage Technology

There would be tremendous help for democratic education from technology that makes learning very interactive and available. It can be achieved through digital media while teaching the child about the processes of democratic elements, world problems, and the responsibilities in becoming a responsible citizen. E-learning platforms and virtual classrooms need to be created to allow collaborative, interactive learning, especially for students in remote or underserved areas. There is also a need to bridge the digital divide by making technology and the internet accessible to all students and teachers. Digital infrastructure needs to be upgraded and digital literacy must become a compulsory component for students and educators so that an inclusive and democratic environment for education is created.

## 5.4 Future Research Directions

This paper explored an elaborate role that education may play in promoting democracy in India, but yet there are scopes for further research in areas.

### 1. Impact of Policies at Grass-Root Level:

More researches into this topic can include the study on the impacts of education policies on grassroots democratic participation. Case studies on the schools and communities can be a basis to consider the effect of such policies.

### 2. Cross-country comparative studies with other democracies

This can be achieved through comparative studies on other democratic countries, which could identify best practices from other nations in education with regards to democratic promotion that would be integrated in the study. For instance, studies done about civic models on Finland and in the United States and South Africa might offer quite a number of lessons.

### 3. Technology and Democratic Education

Research into the following ways by which technology could further democratic ideals, reducing digital divides: Among the studies would include: through which means digital tools and platforms would be used for the reinforcement of civic education with a view of enhancing digital literacy.

#### 4. Teacher preparation and professional growth

Other potential areas of future studies could be the influence of teacher training programs on democratic values. The effectiveness of the programs in promoting critical thinking and civic engagement among students would also be considered.

#### 5. Longitudinal Studies on Democratic Participation:

Longitudinal research can track the long-term effects of education policies on democratic participation. It can be traced chronologically how civic engagement for that student and political participation might have been facilitated through a sharper focus on effectiveness.

### 5.5 Conclusion

Education is one of the grand tools to promote democracy and citizen activism. The education policies of India have well served to foster democratic values, inclusivity, and equity. However, there are few seriously troubling ones that have left deep implementation gaps and include rote learning as well as the digital divide that now require focused reforms. This will strengthen civic education, overcome the barriers in its implementation, and promote digital literacy besides encouraging critical pedagogy, so that India will reach its full potential in education and help in the formation of a more inclusive, politically conscious, and socially responsible society towards helping consolidate democracy and realize a just and equitable nation.

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